July 23, 2021

The Honorable Nancy Pelosi Speaker U.S. House of Representatives Washington, D.C. 20515

The Honorable Kevin McCarthy Minority Leader U.S. House of Representatives Washington, D.C. 20515 The Honorable Charles Schumer Majority Leader U.S. Senate Washington, D.C. 20510

The Honorable Mitch McConnell Minority Leader U.S. Senate Washington, D.C. 20510

Dear Speaker Pelosi, Leader Schumer, Leader McCarthy, and Leader McConnell:

The undersigned organizations represent child welfare and health advocates, administrators, service providers, community-based organizations, those with lived experience, and other stakeholders committed to strengthening and supporting children and families across our nation. In the wake of the global pandemic, our youth mental health crisis has worsened. We want to ensure that all children and adolescents have access to a full array of high-quality services to meet their individualized needs – including children in foster care. As we near the deadline for implementation of all provisions of the landmark Family First Prevention Services Act, we write to formally request that Congress pass legislation by October 1, 2021, exempting Qualified Residential Treatment Programs (QRTPs) from the Institution for Mental Diseases (IMD) exclusion. Swift action is needed to ensure that thousands of children and youth in foster care with assessed behavioral and mental health needs can access supports and services from qualified professionals in QRTPs across the country without risking the loss of their federal Medicaid coverage.

### **Background**

The Family First Prevention Services Act (FFPSA), enacted in 2018,<sup>2</sup> was designed to reform the way states address child maltreatment. FFPSA created a new category of residential settings to serve children in foster care — Qualified Residential Treatment Programs. QRTPs are one of the few residential settings eligible for Title IV-E reimbursement, and they create an opportunity for increased oversight and accountability while improving outcomes for children who have assessed behavioral and mental health needs.

In July 2019, a Centers for Medicare and Medicaid Services (CMS) regional office notified Kentucky that QRTPs over 16 beds, as defined in FFPSA, are likely IMDs. In September 2019, CMS issued a Frequently Asked Questions document,<sup>3</sup> clarifying that QRTPs are not categorically IMDs and that IMD status is a state by state, facility by facility determination. However, in a July 30, 2020 letter<sup>4</sup> responding to an inquiry from the state of California, CMS noted that "QRTPs were added to title IV-E with no cross reference to Medicaid statute allowing them to be considered as an exception to the IMD exclusion." The letter went on to underscore that QRTPs are specifically defined as serving children with "serious emotional or behavioral disorders or disturbances," and CMS concluded that some facilities could be IMDs.

Medicaid's long-standing IMD exclusion prohibits the federal government from reimbursing states for inpatient or outpatient services rendered to certain individuals who are Medicaid-eligible while they are patients in IMDs. An IMD is defined as a hospital, nursing facility, or other institution of more than 16 beds that is primarily engaged in providing diagnoses, treatment, or care of persons with mental diseases, including ones that require medical attention, nursing care, and related services. Enacted prior to the de-institutionalization of mental health facilities, the policy was intended to prevent the "warehousing" of patients, but because IMDs are defined expansively to include facilities that "fit the character" of an IMD, specialized settings providing trauma-responsive services to children and youth are being swept into the exclusion.

### Why QRTP Status Must Be Clarified in Law

QRTPs were never intended to be considered institutions for mental diseases – the focus was providing safe, therapeutic, effective interventions to help children heal from trauma. Nevertheless, FFPSA puts in place the very safeguards against inappropriate placements that the IMD exclusion was created to address. Children in foster care access QRTP services only if a functional assessment, conducted by a qualified individual, confirms a child's needs cannot be met in a foster family home. The intervention must be approved by a judge and, for longer stays, child welfare officials at the highest levels must provide approval. The QRTP is required to be treatment focused, trauma informed, and family focused. It is also required to provide six months of family-based aftercare supports to make sure that a youth's reunification or placement in a home setting will be successful.

Many high-quality, licensed, and accredited residential providers are considered to have over 16 beds because the bed count includes all beds on a campus or under common ownership, rather than the number of beds in each separate unit, cottage, or family-style home. Further, FFPSA did not include a size restriction in the QRTP requirements, and there is no evidence that programs with 16 beds produce better outcomes than programs with greater capacity.

Without a change in law clarifying that QRTPs are not institutions for mental diseases, even if they serve more than 16 children at a time, the result is that children who require high-quality residential interventions will lose access to federal Medicaid coverage while placed in some QRTPs; and the entire cost of their medical, dental, behavioral, and mental health care will fall to states and counties.

The risk of this fiscal burden is so devastatingly steep that we are seeing states prolonging, or even eliminating, their implementation of key provisions of the FFPSA. At least six states have indicated that they will not implement QRTPs. In six other states, *every* QRTP has more than the 16-bed limit allowed under the IMD rule. With children overstaying medical necessity in higher levels of care, boarding in emergency rooms across the country, and sleeping in child welfare offices and hotels because the interventions they need are not available, Congress should urgently eliminate this barrier to QRTP implementation.

Ultimately, without the exemption for QRTPs, thousands of children in foster care who are vulnerable will be pushed into more restrictive placements, non-therapeutic shelters, unlicensed

or unstable settings, or they will bounce from placement to placement without addressing their true needs – which is opposite the intent of the FFPSA.

FFPSA is a signature achievement for children and their families. We strongly agree with prioritizing prevention and stabilizing families so that foster care is not necessary. At the same time, FFPSA also explicitly recognizes a limited but important role for residential treatment. We must have the full array of trauma-responsive services in place, and for QRTPs to function as Congress intends, children must maintain their Medicaid coverage. Resolving the conflict between the IMD rule and QRTPs will help ensure all children receive the right care at the right time with both the support of Title IV-E and Medicaid to meet their needs.

We appreciate your time and attention to this important issue and look to you for a straightforward legislative solution to this unintended technical problem that will allow all states to confidently move forward with QRTP and Family First implementation. If you have any questions, please contact Lisette Burton, Chief Policy & Practice Advisor at Lburton@togetherthevoice.org.

Sincerely,

# **National Organizations**

Accreditation Guru, Inc.

ACYCP, Inc.

Alliance for Strong Families and Communities/Council on Accreditation

**ANDRUS** 

Association of Children's Residential & Community services (ACRC)

**Bethany Christian Services** 

Boys Town

**CARF** International

Cayuga Centers

Child Advocacy Program, Harvard Law School

Child Welfare League of America

Childhelp

Children's Home Society of America

Dungarvin

Embark Behavioral Health

Family Focused Treatment Association

**KidsPeace** 

National Alliance on Mental Illness

National Association for Behavioral Healthcare

National Association for Children's Behavioral Health

National Association of Counties (NACo)

National Association of County Human Services Administrators

National Council for Mental Wellbeing

National Network for Youth, Inc.

National Organization of State Associations for Children

**Nexus Family Healing** 

One Hope United

Pressley Ridge

Psychotherapy Action Network

Residential Child Care Project, Cornell University

Rite of Passage, Inc.

Specialized Alternatives for Families and Youth

**Teaching Family Association** 

The Bair Foundation

The Children's Village

The Joint Commission

The Lionheart Foundation

United Methodist Association of Health and Welfare Ministries

Youth Villages

# **State Organizations**

#### Alabama

J. Walter Wood Academy Lee County Youth Development Center SAFY of AL

#### Arizona

Arizona Council of Human Service Providers Canyon State Academy Childhelp RISE, Inc. Youth Development Institute

#### **Arkansas**

Arkansas Juv. ATC

Dermott JCF

Harrisburg JTC

Lewisville TC

Mansfield JTC

Sycamore Canyon Academy

Youth Home, Inc.

### California

A Greater Hope

Agape Villages Foster Family Agency

Alliance for Children's Rights

Amanecer Community Counseling Service

Ariel Wilson Inc

Aspiranet

Association of Community Human Service Agencies (ACHSA)

Aviva Family & Children's Services

**Boys Republic** 

Butte County Behavioral Health

CA Alliance of Child and Family Services

California Family Life Center

California Qualifying House

California State Association of Counties

Cardenas Consulting Group

Casa de Amparo

Casa Pacifica Centers for Children and Families

**CBHA** 

Chamberlain's Youth Services

Chief Probation Officers of California

Childhelp

Children Now

Children's Bureau

Children's Home of Stockton

Children's Receiving Home of Sacramento

County Welfare Directors Association of California

Creative Solutions for Kids & Families

Dangerfield Institute of Urban Problems

**Edgewood Center** 

El Centro Del Pueblo

Ettie Lee Youth & Family Services

Five Acres - The Boys' and Girls' Aid Society of Los Angeles County

Foster Care Counts

Fred Finch Youth & Family Services

Fred Jefferson FFA

Gateway Residential Programs

Golden State Family Services, Inc

Greenacre Homes and School

Harbor Youth

Haynes Family of Programs, Inc.

Helpline Youth Counseling, Inc.

Hillsides

**Humble Homes FFA** 

Kamali'i Foster Family Agency

Kern Bridges Youth Homes

Kern County Behavioral Health and Recovery Services

**Knights of Columbus** 

Koinonia Family Services

KYJO Enterprises, Inc.

Latino Family Institute

Lincoln Families

Los Angeles County Department of Children & Family Services

Los Angeles County Dept of Public Health - Substance Abuse Prevention and Control

Mary's Path

Maryvale

Mental Health America of Los Angeles

Monterey County Behavioral Health

Oak Grove Center

Optimist Youth Homes and Family Services

Peacock Acres Inc.

Penny Lane

Plan-It Life, Inc.

Progress Ranch Treatment Services for Children

**Project Six** 

Purposely Chosen, Inc.

Rancho San Antonio Boys Home Inc

**Redwood Community Services** 

Sacramento Children's Home

Sacramento County

San Bernardino County, Children and Family Services

San Diego Center for Children

Seneca Family of Agencies

**Shared Vision Consultants** 

Sierra Ridge Treatment Center

Southern California Treatment Programs

St. Anne's Family Services

Stars Behavioral Health Group

Student Success Partnership

Summitview Child & Family Services, Inc.

**Sutter County** 

**Sycamores** 

The Berhe Group

The Village Family Services

TLC Child & Family Services

**Trinity Youth Services** 

Unicorn Garden, Inc.

**Unity Care** 

**Uplift Family Services** 

Valley Teen Ranch

**Victor Treatment Centers** 

Vista Del Mar Child and Family Services

Wayfinder Family Services

#### Colorado

A New World Child Placement Agency

Alternative Homes for Youth

CO Association of Family & Children's Agencies

Denver Children's Home

Kempe Foundation

Laradon
Morrison Home
Mt. Evans COQ
Parker Personal Care Homes
Quality Life Service
SAFY of CO
Shiloh Home Inc.
Tennyson Center for Children
Third Way Center, Inc.

### **Delaware**

Pressley Ridge

# **District of Columbia**

Board of Child Care Boys Town DC

#### Florida

A Kid's Place of Tampa Bay, Inc

Arnette House, Inc

Boys Town Central Florida

Boys Town North Florida

Boys Town South Florida

**Brevard Family Partnership** 

Communities Connected for Kids

Daytona JRF

Florida Coalition for Children

Florida Network of Youth and Family Services

Florida United Methodist Children's Home, Inc.

Haven's Open Arms

Heartland for Children

His House

Hope Forest Academy

**IMPOWER** 

Joann Bridges Academy

Oak Grove Academy

St. Augustine Youth Services Inc.

Walton Academy

Youth and Family Alternatives, Inc.

# Georgia

The Methodist Home of South Georgia Together Georgia Alliance for Families and Children

### Idaho

RISE, Inc.

### Illinois

Allendale Association

Bethany for Children & Families

Chestnut Health Systems

Children's Home & Aid

Community Behavioral Healthcare Association of Illinois of Illinois

Conscience Community Network

Cunningham Children's Home

Dr. Leon C. Intrater and Associates

Fred Parent Support Group

Garden of Prayer Youth Center

Hoyleton Youth and Family

Illinois Association of Rehabilitation Facilities

Illinois Coalition Against Domestic Violence

Illinois Collaboration on Youth

Illinois Partners for Human Service

Juvenile Protective Association (JPA)

Kaleidoscope

Kemmerer Village

Lakeside Community Committee

Lawrence Hall

Maryville Academy

Memorial Behavioral Health Center

Mental Health America of Illinois

NAMI Chicago

Oak Park Youth Network Council

Of Color Inc.

One Hope United

Pride Action Tank

Sankofa Safe Child Initiative

Shelter, Inc

**Spero Family Services** 

The Center for Youth and Family Solutions

The Children's Home Association of Illinois

Thresholds

Volunteers of America of Illinois

Youth Outreach Services

#### Indiana

Bashor Children's Home Campagna Academy

CFS, Corp.

Columbus Behavioral Center for Children and Adolescents

Crossroad Child & Family Services, Inc.

DePaul Academy

Gibault children's services

Indiana Association of Resources and Child Advocacy

Indiana United Methodist Children's Home

Judge Robert Brown Jackson County Juvenile Home

Lutheran Child and Family Services

MyPath

**Open Arms Christian Ministries** 

Open Door Youth Services

Paddock View Residential Center

Resource Residential Treatment Center

SAFE Passage Indiana

SAFY of IN

T.C. Harris School & Academy

United Methodist Youth Home

Vigo County Homes for Children

Wernle Youth and Family Treatment Center

White's Residential and Family Services

Woodford Home

Youth Encouragement Services, Inc

#### Iowa

Bethany for Children & Families

Children's Square U.S.A.

Coalition for Family & Children's Services in Iowa

Forest Ridge Youth Services

Four Oaks Family and Children's Services

Lutheran Services in Iowa

Midwest Christian Services

**Tanager Place** 

Woodward Academy

Young House Family Services, Inc.

Youth Homes of Mid-America

# **Kansas**

Community Health Network - Community Fairbanks Behavioral Health

EmberHope, Inc.

O'Connell Youth Ranch

The Children's Shelter

# Kentucky

Aetna Better Health of Kentucky

Boys and Girls Haven

Children and Family Counseling Associates, Inc.

Children's Alliance Kentucky

DCCH Center for Children and Families

Gateway Children's Services

Kentucky Department for Community Based Services

Kentucky Mental Health Coalition

Kentucky United Methodist Children's Homes

Kentucky Youth Advocates

Purchase Youth Village

Ramey-Estep Homes

St. Joseph Children's Home

St. Joseph Peace Mission for Children

StepStone Family and Youth Services

### Louisiana

Boys Town Louisiana

Cane River Children's Services

Educational and Treatment Council, Inc.

**Gulf Coast Social Services** 

Lighthouse Ranch for Boys

Louisiana Association of Children & Family Agencies (LACFA)

Start Corp

#### Maine

Good Will-Hinckley

# Maryland

Arrow Child & Family Ministries

Board of Child Care

Catholic Charities of Baltimore

Cedar Ridge Children's Home and School, Inc.

Community Solutions, Inc.

Hillside

Martin Pollak Project Inc

Maryland Association of Resources for Families and Youth

Maryland Nonprofits

McJoy's Joy Covenant Inc.

Pressley Ridge

Silver Oak Academy

#### Massachusetts

Brandon School and Residential Treatment Center

Cotting School, Inc.

Hillcrest Educational Centers, Inc.

Italian Home for Children, Inc.

Justice Resource Institute

Latham Centers, Inc.

League School of Greater Boston

McAuley Nazareth Home for Boys, Inc.

Plummer Youth Promise

Providers' Council

St. Ann's Home, Inc.

Stetson School, An Affiliate of the Seven Hills Foundation

The Gifford School

The Home for Little Wanderers

The League School of Greater Boston

The Learning Center for the Deaf

# Michigan

Child and Family Charities

Christ Child House

Hope Network Behavioral Health Services

Michigan Federation for Children and Families

Ruth Ellis Center, Inc.

St. Louis Center

TimberCreek Ranch

Vista Maria

Wellspring Lutheran Services-New Directions

West Michigan Partnership for Children

Wolverine Human Services

#### Minnesota

**AspireMN** 

Benton County Human Services

Catholic Charities of St. Paul & Minneapolis

Fraser

**NAMI Minnesota** 

North Homes Children and Family Services

Northwood Children's Services

Valley Lake Boys Home

Village Ranch Inc.

VOA Minnesota and Wisconsin

# Mississippi

**Christians In Action** 

Hope Village for Children, Inc.

The Baptist Children's Village

United Methodist Children's Homes of Mississippi

#### Missouri

Chestnut Health Systems
Child Center - Marygrove
Children's Permanency Partnership
Every Child's Hope
Good Samaritan Boys Ranch
Great Circle
KVC Missouri
Lutheran Family & Children Services
Missouri Alliance for Children and Families
Missouri Coalition of Children's Agencies
Presbyterian Children's Homes and Services
St. Louis Partners
Youth In Need

### Nebraska

Boys Town Nebraska Uta Halee Academy

### Nevada

Boys Town Nevada SAFY of NV Sierra Sage Treatment Center

# **New Hampshire**

The Home for Little Wanderers

# **New Jersey**

Bonnie Brae NJACYF

#### **New York**

Abbott House
Acacia network
Astor Services for Children & Families
Catholic Guardian Services
Children's Home of Jefferson County (CHJC)
COFCCA
Good Shepherd Services
Green Chimneys Children's Services
Hillside
Hope For Youth
JCCA
LaSalle School

Northern Rivers Family of Services

NYS Coalition for Children's Behavioral Health

St. Anne Institute

St. Catherine's Center for Children

The House of the Good Shepherd

Vanderheyden

Villa of Hope

William George Agency for Children's Services

### **North Carolina**

Alexander Youth Network

Alston Wilkes Society

Benchmarks

Black Mountain Home for Children

Boys and Girls Homes of NC

Cansler Collaborative Resources

Children's Homes of Iredell County, Inc

Children's Homes of Cleveland County

**Crossnore Communities for Children** 

Eliada Homes Inc

Falcon Children's Home & Family Services

Lutheran Services Carolinas

Masonic Home for Children at Oxford

Nazareth Child & Family Connection

North Carolina DHHS

North Carolina Division of Social Services

# Ohio

Genacross Family and Youth Services

Hillcrest Academy

Hittle House

Lighthouse Youth & Family Services

Mayo Home for Youth Development

Necco

NewPath Child & Family Solutions

Ohio Children's Alliance

Pressley Ridge

Public Children Services Association of Ohio

Ravenwood Health

SAFY of OH

St. Vincent Family Services

The Buckeye Ranch

The Ohio Council of Behavioral Health & Family Services Providers

# **Oregon**

Lieberman Group, Inc. Oregon Alliance RISE, Inc.

# Pennsylvania

Board of Child Care Common Sense Adoption Services George Junior Republic Pennsylvania Council of Children, Youth & Family Services Pressley Ridge

#### **Rhode Island**

Boys Town New England Ocean Tides Rhode Island Coalition for Children and Families St. Mary's Home for Children Turning The Corner Residential Treatment Programs

#### **South Carolina**

Alston Wilkes Society Carolina Youth Development Center Cherokee Children's Home, Inc., Child Abuse Prevention Association

Children's Attention Home

Coastal Autism Academy

Collins Children's Home

Cross Roads Youth Center

Fair Play Camp School

Florence Crittenton Programs of SC

Fostering Great Ideas

Generations Group

Helping Hands, Inc

Jenkins Youth and Family Village

John K. Crosswell Home for Children

JusticeWorks Behavioral Care

Lancaster Children's Home

Lutheran Services Carolinas

Miracle Hill Ministries

Nancy K Perry Children's Shelter

New Foundations Home for Children

Nightlight Christian Adoptions

Palmetto Association for Children and Families

Palmetto Place Children & Youth Services

Parker Poe Consulting

Pendleton Place

Pine Grove

SAFY of SC

South Carolina Department of Children's Advocacy

South Carolina Department of Disabilities and Special Needs

South Carolina Department of Mental Health

South Carolina Department of Social Services

South Carolina Mentor, Inc.

South Carolina Youth Advocate Program

Southeastern Children's Home

Tamassee DAR School

Thornwell

Trent Hill Center for Children and Families

Turbeville Children's Home

Waccamaw Youth Center, Inc.

Wilderness Way Camp School, Inc

Windwood Farm Home for Children, Inc.

#### **Tennessee**

Childhelp

Tennessee Alliance for Children and Families

#### **Texas**

Arrow Child & Family Ministries

Cal Farley's Boys Ranch

Lake Granbury Youth Services

**Lutheran Social Services** 

Monarch Academy for Girls

Presbyterian Children's Homes and Services

RISE, Inc.

Texas Alliance of Child & Family Services

The Children's Shelter

The Oaks

#### Utah

RISE, Inc.

Willard Peak

# Virginia

Childhelp

Gift of Hope

Timber Ridge School

# Washington

Secret Harbor Tamarack Center WA Association for Children and Families

# West Virginia

Board of Child Care Elkins Mountain Schools Pressley Ridge West Virginia Child Care Association

# Wisconsin

Advocates for Healthy Transitional Living, LLC
Chileda
Eau Claire Academy
Journey Mental Health Center
Lad Lake
Milwaukee Academy
MyPath
Norris, Inc.
Northwest Passage
Positive Alternatives, Inc
Rawhide Youth Services
Tomorrow's Children
Wisconsin Association of Family & Children's Agencies
Wisconsin County Human Service Association

### **Wyoming**

Cathedral Home for Children Meadowlark Academy Teton Youth and Family Services Youth Emergency Services, Inc. (Y.E.S. House)

<sup>&</sup>lt;sup>1</sup> "During 2020, the proportion of mental health–related emergency department (ED) visits among adolescents aged 12–17 years increased 31% compared with that during 2019." Ellen Yard, PhD, et al., *Emergency Department Visits for Suspected Suicide Attempts Among Persons Aged 12–25 Years Before and During the COVID-19 Pandemic — United States, January 2019–May 2021*, MMWR Morb Mortal Wkly Rep 2021;70:888–894 (June 11, 2021), *available at* <a href="https://tools.cdc.gov/medialibrary/index.aspx#/media/id/423518">https://tools.cdc.gov/medialibrary/index.aspx#/media/id/423518</a>.

<sup>&</sup>lt;sup>2</sup> Enacted as part of Public Law 115-123 (2018).

<sup>3</sup> Centers for Medicare & Medicaid Services, Qualified Residential Treatment Programs (QRTP) and Serious Mental Illness (SMI) and Serious Emotional Disturbance (SED) Demonstration Opportunity Technical Assistance Questions and Answers (Sep. 20, 2019), *available at* <a href="https://togetherthevoice.org/wp-content/uploads/2020/02/9.20.19">https://togetherthevoice.org/wp-content/uploads/2020/02/9.20.19</a> cms fag grtps 002.pdf).

<sup>4</sup> Letter from Alissa Mooney DeBoy, Director Disabled and Elderly Health Programs Group, CMS Center for Medicaid and CHIP Services, to Jacey Cooper, Chief Deputy Director, Health Care Programs California Department of Health Care Services (July 30, 2020), *available at* <a href="https://togetherthevoice.org/wp-content/uploads/2020/09/20200730-CA-DHCS-STRTP-IMD-Exclusion-CMS-Response.pdf">https://togetherthevoice.org/wp-content/uploads/2020/09/20200730-CA-DHCS-STRTP-IMD-Exclusion-CMS-Response.pdf</a>).

- <sup>5</sup> In the State Medicaid Manual, the federal Department of Health and Human Services interprets the IMD exclusion to include "any institution that by its overall character is a facility established and maintained primarily for the care and treatment of individuals with mental diseases." Centers for Medicare and Medicaid Services, State Medicaid Manual, Part 4-Services §4390.A.1.
- <sup>6</sup> An investigation by ProPublica Illinois in 2018 revealed the impact of a loss of 500 residential beds that had closed in recent years, contributing to children languishing in psychiatric hospitals. Duaa Eldeib, *Hundreds of Illinois Children Languish in Psychiatric Hospitals After They're Cleared For Release*, ProPublica Illinois (June 5, 2018), <a href="https://features.propublica.org/stuck-kids/illinois-dcfs-children-psychiatric-hospitals-beyond-medical-necessity/">https://features.propublica.org/stuck-kids/illinois-dcfs-children-psychiatric-hospitals-beyond-medical-necessity/</a>. Similarly, Maryland began to quantify the number of children in foster who overstayed medical necessity in hospitals and psychiatric units, finding that, in the first 11 months of 2019, an average of 36 children per month were held in hospitals when not medically necessary. Pamela Wood, *With nowhere to go, foster children staying on in Maryland hospitals and psychiatric units after treatment*, Baltimore Sun (Feb. 3, 2020), <a href="https://www.baltimoresun.com/politics/bs-md-pol-ga-foster-children-hospitals-20200203-i3r5anhyxfgzna44nxhayu6dhe-story.html">https://www.baltimoresun.com/politics/bs-md-pol-ga-foster-children-hospitals-20200203-i3r5anhyxfgzna44nxhayu6dhe-story.html</a>
- <sup>7</sup> Children, both in and out of foster care, with mental and behavioral health needs are "boarding" in emergency rooms across the country because there are insufficient inpatient or step-down residential options to safely meet their needs. "There is no nationwide data on mental health boarding numbers or wait times, however doctors in New York, Massachusetts and Colorado have painted similar pictures of inundated [Emergency Departments]." Marlene Lenthang, *The boarding crisis: Why some kids are waiting days in the ER for psychiatric ward beds*, ABC News (July 1, 2021), <a href="https://abcnews.go.com/Health/boarding-crisis-kids-waiting-days-er-psychiatric-ward/story?id=78432739">https://abcnews.go.com/Health/boarding-crisis-kids-waiting-days-er-psychiatric-ward/story?id=78432739</a>. In Connecticut, they are seeing not only an increased volume of children with behavioral health problems, but also children presenting with more acute illness. Adria Watson, *Children with psychiatric needs are overwhelming hospital emergency departments in CT*, The CT Mirror (May 25, 2021), <a href="https://ctmirror.org/2021/05/25/children-with-psychiatric-needs-are-overwhelming-hospital-emergency-departments-in-ct/">https://ctmirror.org/2021/05/25/children-with-psychiatric-needs-are-overwhelming-hospital-emergency-departments-in-ct/</a>. A doctor in Minnesota recently referred to the crisis of children languishing in hospitals as "unprecedented." Chris Serres, '*No place for a child*': *Minnesotans languish in ERs while awaiting mental health services*, Star Tribune (May 15, 2021), <a href="https://www.startribune.com/no-place-for-a-child-minnesota-children-languish-in-hospital-ers-while-awaiting-mental-health-servic/600057742/">https://www.startribune.com/no-place-for-a-child-minnesota-children-languish-in-hospital-ers-while-awaiting-mental-health-servic/600057742/</a>.

<sup>8</sup> Washington state just agreed to come up with a plan to end the practice of sheltering youth in foster in offices, cars, and hotels after being sued for rendering children "homeless" while in care. Elizabeth Amon, Washington Will End Foster Youth Placement in Hotels, Offices and Cars, The Imprint Youth & Family News (June 22, 2021), https://imprintnews.org/top-stories/washington-will-end-foster-youth-placement-in-hotels-offices-and-cars/56321. Washington has relied on "placement exceptions" for years, and most of the impacted children have significant behavioral health needs. Julia Lurie, Hundreds of Foster Kids are Sleeping in Hotels and Offices, Mother Jones (Dec. 11, 2020), https://www.motheriones.com/crime-justice/2020/12/the-pandemic-is-forcing-foster-kids-to-sleepin-hotels-and-offices/. Similarly, Kansas entered into a settlement agreement last year after being sued for not providing sufficient mental health care and placement stability for children in foster care. Nomin Ujiyediin, Kansas Foster Care Advocates Settle Lawsuit Against the State, Kansas News Service (July 9, 2020), https://kansaspublicradio.org/kpr-news/kansas-foster-care-advocates-settle-lawsuit-against-state. After a lawsuit, Oregon has made progress but still relies on "hoteling" children in foster when an appropriate placement is not readily identified. Youth Rights & Justice, Update: DHS Makes Progress on Ending Placement of Foster Youth in Hotels (Feb. 25, 2021), https://youthrightsjustice.org/update-dhs-makes-progress-on-ending-placement-of-fosteryouth-in-hotels/. "The number of Texas foster children placed in unlicensed facilities, like motels, churches and offices, surpassed 400 in June 2021," even though the total average monthly number of children in foster is lower compared to previous years. Reese Oxner and Neelam Bohra, Texas foster care crisis worsens, with fast-growing numbers of kids sleeping in offices, hotels, churches, Texas Tribune (July 19, 2021), https://www.texastribune.org/2021/07/19/texas-foster-care-crisis/; https://abc13.com/texas-foster-care-kids-crisischildren-sleep-at-offices/10897098/.